

CITY OF NORTH SALT LAKE
CITY COUNCIL MEETING-WORK SESSION
ANCHOR LOCATION: CITY HALL
10 EAST CENTER STREET, NORTH SALT LAKE
MARCH 7, 2023

FINAL

Mayor Horrocks welcomed those present at 6:08 p.m.

PRESENT: Mayor Brian Horrocks
Councilmember Lisa Watts Baskin
Councilmember Natalie Gordon
Councilmember Ted Knowlton
Councilmember Stan Porter
Councilmember Alisa Van Langeveld

STAFF PRESENT: Ken Leetham, City Manager; David Frandsen, Assistant City Manager; Jon Rueckert, Public Works Director; Craig Black, Police Chief; Karyn Baxter, City Engineer; Todd Godfrey, City Attorney; Sherrie Pace, Community Development Director; Wendy Page, City Recorder; Ali Avery, Long Range Planner.

1. DISCUSSION AND UPDATE ON DOG PARK OPTIONS

David Frandsen reported on dog park options and said staff researched multiple existing dog parks and worked with Woods Cross City. He showed a conceptual plan that included the following features: additional parking, a walking path around the play area that connected to the Legacy Trail, double gated entry, shade structures, sitting areas, new trees, potential restroom, pet water fountains, and fencing. Mr. Frandsen said the conceptual plan was modeled off a dog park in Draper with several play areas and a dog run with varied surfaces such as road base, native grass, grass, and dirt. He felt that City staff could do a majority of the work on the park.

David Frandsen explained that the park would be built to accommodate the existing UDOT storm drain and would need to close in the event of a heavy flooding situation. He showed overhead views of the Draper and Bountiful dog parks and the issue with maintaining grass and suggested using road base.

Councilmember Van Langeveld asked about the road base and if small pebbles would get stuck between the dog's paw pads. David Frandsen replied the road base was compact and a solid material so he did not feel it would be an issue.

David Frandsen reported sewer and water needed to be added to the site and could be done by staff. He said Woods Cross was now interested in participating as residents felt it was a priority

and would be adding a dog park to their general plan. Mr. Frandsen anticipated a 50/50 split with Woods Cross for costs related to outsourced maintenance. He proposed a Dog Park Committee, including a councilmember or public works director from both cities, to make decisions.

David Frandsen said Woods Cross should provide an answer on participation in the next several months and construction could begin next year.

Councilmember Porter asked where the sewer/water hookup would be. David Frandsen showed a map of the park and said the water and sewer lines would connect from the street and through the parking lot.

Councilmember Van Langeveld questioned if the entire dog park property was in Woods Cross. David Frandsen explained it was UDOT property in Woods Cross.

Councilmember Van Langeveld mentioned a previously discussed location for the dog park on the south side of the park. She asked about ways to cut costs to ensure Woods Cross would participate. David Frandsen replied there were other locations that could be used for the park if the partnership with Woods Cross did not happen. He spoke on the value of putting the fencing, trail, and infrastructure in correctly the first time and adding amenities at a later date.

Councilmember Van Langeveld asked if this would create additional dog related issues at Legacy Park. David Frandsen responded he felt it would help to have a designated area for dogs so that City staff could direct people with dogs out of Legacy Park and to the new dog park area.

2. DISCUSSION ON THE IMPLEMENTATION OF THE CITY'S ACTIVE TRANSPORTATION PLAN FOR A DEDICATED BIKE LANE ON ORCHARD DRIVE

Ali Avery reported on the Active Transportation Plan and showed the recommended network map for implementation. This included bike lanes, pedestrian paths, wide sidewalks, and hillside trails. She mentioned on-street active transportation projects from the Active Transportation Plan including a separated bike lane on Orchard Drive and the buffered bike lane on Eagleridge Drive. Ms. Avery showed a cross section of the separated bike lane on Orchard Drive and spoke on the challenges including parking in bike lanes, trash pickup, mail/package delivery, snow removal, street sweeping, bus stops, frequent driveways, and the budget for the project. She explained that a separated bike lane had a physical separation from traffic and was located on the street.

Ali Avery showed the cross section of the Eagleridge Drive buffered bike lane and the challenges including parking in the bike lanes, the need to restrict parking to one side for safe street crossing, trash pickup, budget, and timing (re-striping). She explained that a buffered bike lane would be a designated painted lane on the road. The recommendation was for restricting parking to one side of the street to avoid car doors being opened into the bike lane. This would

also warrant the need for safe street crossing from one side of the street to the other to access vehicles. Ms. Avery explained that Eagleridge Drive was to be re-stripped this summer so incorporating the buffered bike lane now would incur no additional costs.

Ali Avery reported on the concept of tactical urbanism which was essentially a pilot program that meant incorporating the bike lanes with temporary buffers which would educate the public through experience, provide actual data, energize the community about active transportation, and help to identify issues during the pilot program. She said St George participated in a pilot program by placing cones and caution tape to see how the public would utilize the bike lanes. Ms. Avery showed a brief video of the implementation of the pilot project in St. George.

Sherrie Pace asked the Council for feedback on what active transportation methods should be prioritized.

Councilmember Gordon was in favor of the bike lane on Orchard Lane. She asked if there would be a bike lane on both side of Eagleridge Drive. Ali Avery responded that there would be a bike lane on each side with parking restricted to one side of the street. She explained that the current street width allowed for parking on the uphill side, bike lane, buffer, traffic lanes, buffer, and bike lane.

Sherrie Pace clarified that the striping would be a third of the length of Eagleridge and would not be the full length at this time due to the budget. Ali Avery commented that the buffered bike lane would be from Eaglepointe Drive to the roundabout and would then become a standard bike lane.

Councilmember Porter mentioned historically when bike lanes were striped the cars parked in those lanes would receive warnings. He said some residents were upset that they could not park in front of their residences due to the restricted parking. Councilmember Porter also spoke on the concern about the steep hills and cars backing into the bikers in residential areas. He suggested active transportation on the downhill side of the street.

Mayor Horrocks had concerns about restricting parking as well. He was in favor of the proposal for Eagleridge as a traffic calming device but felt bike lanes on Orchard Drive would be problematic.

Mayor Horrocks asked when a pilot plan might be implemented. Sherrie Pace replied that staff would prepare an implementation plan with costs and data to be collected.

Councilmember Knowlton mentioned that all of the concerns were significant and said the pilot program may be a low risk way to obtain the data and educate the public. He felt this may be the best and only option.

Councilmember Van Langeveld asked how Orchard and Eagleridge were determined as the top priority roads for active transportation. Ali Avery responded that the roads were prioritized in the Active Transportation Plan. This plan included collaboration with Bountiful and Centerville as well as a public process with input. She explained Orchard Drive had the highest interest in South Davis County and was named the highest priority per the public. She added Eagleridge Drive was determined as it was high impact at a low cost per the prioritization requirements.

Councilmember Gordon said the Active Transportation Plan was important and felt there was a balance between residents who wanted street parking and increasing bike safety. She expressed concern for jaywalking and speeding. Councilmember Gordon was in favor of the pilot program on both roads. Councilmember Van Langeveld was in agreement in having trial bike lanes on both roads. She was also concerned about jaywalking and asked for data collection related to jaywalking, crosswalks, and other traffic calming measures.

Councilmember Knowlton suggested painting the side of the street that included parking consistent with the final design. He spoke on finding the logical start and end to the pilot and recommended working with Bountiful City to provide the bike lane to Boulton Elementary School on Orchard Drive and to the South Davis Rec Center on 200 West.

Mayor Horrocks commented that Orchard Drive was the street residents used for biking and mentioned Beck Street and working with Salt Lake City. Ali Avery replied that Salt Lake had plans to improve Beck Street particularly in regard to active transportation.

Councilmember Porter mentioned the need for improvements on the existing commuter bike trail including keeping it free from gravel and debris.

Councilmember Gordon said there were a difference between the City's Active Transportation Plan and a commuting plan into Salt Lake. She said there may be problems with the commuter trail into Salt Lake but it did not need to affect the recreational plans.

Councilmember Baskin mentioned that some residents would not be interested in trails and bike facilities. She was in favor of the pilot program on Orchard Drive and to paint the bike lanes on one side.

Councilmember Van Langeveld asked that when road striping projects occurred that staff review the roads to determine if a bike lane should be added even if it was not part of the Active Transportation Plan. Ali Avery said that the Active Transportation and trails were not part of the Capital Facilities Plan and would be added soon. She said the bike lanes could be part of that plan.

Karyn Baxter commented that the paint was inexpensive and every road in the City was restriped every year. She explained the issue with removing existing paint lines and suggested that

painting bike lines should be paired with the street preservation program. Ms. Baxter said this was not a one time opportunity and staff would work to better align striping projects.

Councilmember Van Langeveld said in Foxboro there were several lanes that were striped but nothing to indicate they were for bikes. She suggested bike figures be painted with the striping to help notify drivers and riders. She asked if curbs were painted on a yearly basis as well. Karyn Baxter responded that the traditional bike striping in the City included a bike symbol at the beginning of the bike lane. She said the red curbing was repainted once every four years.

Ken Leetham clarified that staff would bring back information on implementing a pilot program/trial to the City Council.

3. ADJOURN

Mayor Horrocks adjourned the meeting at 7:04 p.m. to begin the regular session.

CITY OF NORTH SALT LAKE
CITY COUNCIL MEETING-REGULAR SESSION
ANCHOR LOCATION: CITY HALL
10 EAST CENTER STREET, NORTH SALT LAKE
MARCH 7, 2023

FINAL

Mayor Horrocks welcomed those present at 7:14 p.m. Pastor Alex Lucero offered the invocation. Lisa Baskin led those present in the Pledge of Allegiance.

PRESENT: Mayor Brian Horrocks
Councilmember Lisa Watts Baskin
Councilmember Natalie Gordon
Councilmember Ted Knowlton
Councilmember Stan Porter
Councilmember Alisa Van Langeveld

STAFF PRESENT: Ken Leetham, City Manager; David Frandsen, Assistant City Manager; Jon Rueckert, Public Works Director; Craig Black, Police Chief; Karyn Baxter, City Engineer; Todd Godfrey, City Attorney; Sherrie Pace, Community Development Director; Wendy Page, City Recorder.

OTHERS PRESENT: Brent Crowther, Dee Lalliss, Carolyn Blundell, Brent Blundell, Alex Lucero, residents.

1. CITIZEN COMMENT

There were no citizen comments.

2. CONSIDERATION OF BID AWARD FOR STREET PRESERVATION PROJECT TO
INSTALL BONDED MATRIX OVERLAY TO HOLBROOK ASPHALT IN THE
AMOUNT OF \$447,638.12

Jon Rueckert reported on the various preservation types including crack seal, chip seal with fog seal, bonded matrix overlay, and HA5 (high density mineral bond). He explained bonded matrix overlay included a lightweight aggregate chip with an HA5 topcoat. This type of overlay increased surface friction and also bridged raveling and cracks. Mr. Rueckert showed photos and videos of how the HA5 worked to repel water.

Jon Rueckert showed a map of the roads to receive the preservation treatment which were Main Street (Center to 350 N), Center Street (Hwy 89 to Valley View Drive), Eagleridge Drive (Vista

View to South Eaglewood Loop), Eaglewood Loop, Rockwood Drive, Tanglewood Loop (Rockwood to Cove 13), and 50 North (Valley View Drive to 633 East). The cost of the project would be \$447,638.12 and the funds would be from allocations of Class C Road Funds collected from the State. The cost included the bonded overlay, paint/stripe, and traffic control.

Councilmember Porter moved the City Council approve the bid award for Bonded Matrix Overlay for \$447,638.12 to Holbrook Asphalt. Councilmember Gordon seconded the motion. The motion was approved by Council Members Baskin, Gordon, Knowlton, Porter, and Van Langeveld.

3. CONSIDERATION OF ORDINANCE 2023-05 AMENDING CITY CODE TITLE 10 RELATED TO MINIMUM LOT SIZE FOR TWO-FAMILY DWELLINGS IN THE R1-7 AND RM-7 ZONES

Sherrie Pace reported that this was a portion of the code changes recommended by the Planning Commission related to the recent Val Verda annexation. She explained the minimum lot size in the County for the R2 zone was 9,000 square feet for single family and two family dwellings. She indicated the City's current ordinance stated that the lot size for a single family home in the R1-7 and RM-7 zones was 7,000 square feet and an additional 3,000 square feet for a two family dwelling while a single family home with an Accessory Dwelling Unit, which was essentially a two family dwelling, only required 7,000 square feet. She explained the proposed amendment would make those regulations equitable, specifically that a two family dwelling be allowed on a 7,000 square foot lot without the requirement for the additional 3,000 square feet.

Councilmember Porter commented that most of the City's accessory dwelling units (ADUs) were not new construction but a converted basement. He asked if this would allow for higher density. Sherrie Pace replied there were not many vacant lots in the RM-7 or R1-7 that would allow for new construction beyond the Blundell property. She said the only difference between an ADU or a duplex was that in an ADU one unit must be owner occupied. She noted the ADU could be attached or detached to the main residence and would require an additional parking space. She added a duplex would require two parking spaces per dwelling unit on the property.

Councilmember Porter asked how this amendment would affect a Planned Dwelling Unit (PUD). Sherrie Pace responded that a PUD could not exceed eight dwelling units per net acre.

Councilmember Porter questioned why the requirement was not 9,000 square feet for a single family or two family unit in the zone. Sherrie Pace said the Planning Commission did not want to create a new zone. She also said many existing lots in the area would also become non-conforming as they were currently under 9,000 square feet.

Councilmember Porter commented that this amendment could allow for more density which had been expressed as a concern by many of the residents in that area.

Councilmember Knowlton asked about design provisions or standards for a duplex that would meet the parking requirements but not allow for a street of only garage doors. Sherrie Pace replied that there were no protections from this such as no garage forward design or garages required to be placed on the side. She said each duplex was required to have two parking spaces including one covered space.

Todd Godfrey commented the State Legislature recently passed provisions that restricted the ability for a city to govern the design on single family and two family dwellings.

Councilmember Van Langeveld asked if street parking would meet the requirements for parking. Sherrie Pace responded the parking requirements must be for off-street parking.

Councilmember Van Langeveld was also concerned about allowing for more density. She gave the example of Foxboro and said 7,000 square feet seemed very dense to allow for a two family home. Sherrie Pace said the difference in the Foxboro lots was the widths of the lots and reduced setbacks. She explained there were existing homes that were already non-conforming in the County due to lot size.

Councilmember Van Langeveld asked about the number of non-conforming duplexes in the proposed area. She said these lots would be grandfathered in regardless of the size and expressed concern about how many lots could be redeveloped as duplexes on a 7,000 square foot lot if this amendment was approved. Sherrie Pace said that it would be very expensive to tear down an existing home to build a duplex and felt the likelihood to do this was low.

Councilmember Gordon said the setbacks required in this area would be an additional protection. She asked if there was an amount of the lot that must remain impervious. Sherrie Pace responded that there was a maximum amount that must remain impervious and believed it was 35% of the lot.

Councilmember Gordon clarified that some residents would not be happy that their neighbors retained the property rights to maintain their duplex as it would increase density. She said that it would be best to err on the side of the property owner.

Ken Leetham commented that these regulations would not apply to Foxboro as it was a Planned Unit Development (PUD).

Councilmember Baskin said this would help to address the Statewide moderate income housing issue.

Councilmember Porter moved that the City Council approve Ordinance 2023-05 amending the City Code Title 10, Chapter 10 related to the minimum lot size for the two family dwellings in the R1-7 and RM-7 zones with the following findings:

- 1) **The proposed amendment is in accordance with the comprehensive general plan, goals, and policies of the City.**
- 2) **Changed or changing conditions make the proposed amendment reasonably necessary to carry out the “purposes” stated in this title.**
- 3) **The proposed ordinance will provide an equitable opportunity for the creation of additional affordable housing in the R1-7 and RM-7 zones in accordance with the City’s Moderate Income Housing Plan.**

Councilmember Baskin seconded the motion. The motion was approved by Council Members Baskin, Gordon, Knowlton, and Porter. Councilmember Van Langeveld voted in opposition to the motion.

4. CONSIDERATION OF RESOLUTION 2023-11R: A RESOLUTION APPROVING AN INTERLOCAL COOPERATION AGREEMENT WITH THE UTAH DEPARTMENT OF TRANSPORTATION FOR THE CENTER STREET SIDEWALK LOCATED ON THE SOUTH SIDE OF CENTER STREET BETWEEN US-89 AND ORCHARD DRIVE

Ken Leetham reported that City staff applied for grant funds through the State Active Transportation Program and was awarded a 60/40 grant for this project. He showed an overhead view of the street and the area where the sidewalk would be located. Mr. Leetham explained that the City had an obligation by contract with the developer to contribute to the streetscape on Center Street and this grant would assist with that. He stated the City would have three years to complete the project and the source of the City’s portion of funding would be transportation impact fees. He acknowledged the City would be responsible to fund 100% of any cost overruns on this project.

Councilmember Van Langeveld moved that the City Council adopt Resolution 2023-11R: a resolution approving an Interlocal Cooperation Agreement with the Utah Department of Transportation for the Center Street sidewalk located on the South Side of Center Street between US-89 and Orchard Drive. Councilmember Porter seconded the motion. The motion was approved by Council Members Baskin, Gordon, Knowlton, Porter, and Van Langeveld.

5. CONSIDERATION OF RESOLUTION 2023-12R: A RESOLUTION APPROVING AN INTERLOCAL COOPERATION TRANSPORTATION PROJECT REIMBURSEMENT AGREEMENT WITH DAVIS COUNTY FOR THE 400 WEST 1100 NORTH TRAFFIC SIGNAL

Ken Leetham reported that this project was brought to the attention of the City by a Woods Cross Planning Commission member. He explained City staff worked with Woods Cross to apply for grant funds and was awarded up to \$243,000 from Davis County’s 3rd Quarter Cent

Transportation Sales Tax funds. He indicated the City would be the lead agency for the project and be reimbursed for allowed costs. Mr. Leetham acknowledged the City and Woods Cross planned to split 50/50 the remaining costs of approximately \$100,000 and the City's portion would be funded through Transportation Impact fees. He recommended the City prepare an interlocal cooperation agreement with Woods Cross to share the cost of the project 50/50.

Councilmember Baskin moved that the City Council adopt Resolution 2023-12R: a resolution approving an Interlocal Cooperation Transportation Project Reimbursement Agreement between Davis County and the City of North Salt Lake subject to approval of a participation agreement between the City of North Salt Lake and Woods Cross City. Councilmember Porter seconded the motion. The motion was approved by Council Members Baskin, Gordon, Knowlton, Porter, and Van Langeveld.

6. APPROVAL OF CITY COUNCIL MINUTES

The City Council minutes of February 21, 2023 were reviewed and approved.

Councilmember Porter moved that the City Council approve the City Council work and regular session minutes from February 21, 2023, as written. Councilmember Van Langeveld seconded the motion. The motion was approved by Council Members Baskin, Gordon, Knowlton, Porter, and Van Langeveld.

7. ACTION ITEMS

The action items list was reviewed. Completed items were removed from the list.

8. COUNCIL REPORTS

Councilmember Baskin reported that the Senior Lunch Bunch would be held on March 8th.

Councilmember Gordon reported that the Youth City Council conference in Logan would be held next weekend.

Councilmember Van Langeveld reported that the wellness survey had been launched and she would send an invite to the City Council to participate. This survey would be done in collaboration with Utah State University.

Councilmember Baskin asked staff to provide information on City preparation for potential flooding in the spring.

9. CITY ATTORNEY'S REPORT

Todd Godfrey had nothing to report.

10. MAYOR'S REPORT

Mayor Horrocks reported that Congressman Stewart asked for community projects and suggested there were funding resources available. He asked staff to identify any items that may fit.

Mayor Horrocks mentioned the potholes on Eagleridge Drive.

Mayor Horrocks reported that staff met with the County regarding libraries. He said the Bountiful library needed to be replaced and one option was to build two smaller libraries.

Councilmember Van Langeveld asked that staff remain involved in the library planning. She suggested a pickup site in the City where residents could order and pickup books.

11. CITY MANAGER'S REPORT

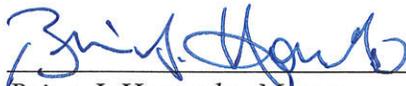
Ken Leetham reported briefly on the 2023 Legislative Session. He spoke on bills that would impact the City including SB75 related to communities where gravel pits exist that would allow for more sales tax. He reviewed other bills which included SB260 related to the 5th/5th transportation sales tax, HB499 related to Code Blue Countywide Plan for Homelessness, and HB349 related to water re-use.

Mr. Leetham said there had been multiple requests for the rental of City Hall. The general policy was to allow public agencies, political caucuses, staff and city council, and committee members to use the building. He noted use as a reception hall or for private meetings had not been allowed due to staffing issues. He indicated those interested in prohibited uses had been directed to the event center at the golf course. He suggested writing a policy statement for building use to be adopted by the Council.

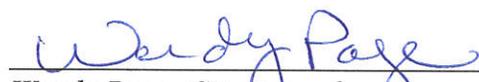
12. ADJOURN

Mayor Horrocks adjourned the meeting at 8:09 p.m.

The foregoing was approved by the City Council of the City of North Salt Lake on Tuesday March 21, 2023 by unanimous vote of all members present.



Brian J. Horrocks, Mayor



Wendy Page, City Recorder