

CITY OF NORTH SALT LAKE
CITY COUNCIL MEETING-WORK SESSION
CITY HALL-10 EAST CENTER STREET, NORTH SALT LAKE
OCTOBER 7, 2025

FINAL

Mayor Horrocks welcomed those present at 6:10 p.m.

PRESENT: Mayor Brian Horrocks
Councilmember Lisa Watts Baskin
Councilmember Tammy Clayton
Councilmember Suzette Jackson
Councilmember Alisa Van Langeveld

EXCUSED: Councilmember Ted Knowlton

STAFF PRESENT: Ken Leetham, City Manager; Heidi Voordeckers, Finance Director; Jon Rueckert, Public Works Director; Sherrie Pace, Community Development Director; Craig Black, Police Chief; Karyn Baxter, City Engineer; Todd Godfrey, City Attorney; Wendy Page, City Recorder; Stacey Steckler, Treasurer.

David Frandsen, Assistant City Manager, was not present at this meeting.

OTHERS PRESENT: Barry Bryson, Dee Lalliss, Shannon Wright, Conrad Jacobson, Carolyn Jacobson, Jennifer Coleman, Elyse Young, Seth Keaton, Angie Keaton, Gene Chidester, Robyn Chidester, Mary Ellen Dworshak, Heath Bradley, Michelle Bradley, Brooklyn Bradley, Tibby Gerner, Matt Ethington, M. Sanford, Lisa Midgley, Ryan Holbrook, Heidi Smoot, residents; Pat Medell, Bill Medell, Bill Price, Sidney Price, L, Koci, Jim Phillips, Marnie Dimons, JustServe; Jasim Shah, Marshall Talvitie, Jacob Johnson, ETS.

1. PRESENTATION BY ETS AND UTAH LOCAL GOVERNMENT TRUST RELATED TO CYBERSECURITY

Jacob Johnson, Eminent Technical Solutions, explained he was the founder of ETS and thanked the City for their 13 year partnership. He spoke on the evolving nature of technology and the opportunity to provide consulting and IT management for the City.

Marshall Talvitie, ETS, presented an overview on cybersecurity and keeping the City's systems secure through proactive and layered defense solutions. He reviewed foundational security

including Next Gen firewalls, SCADA vs Corporate Network Separation, regular updates and patching, multi factor authentication, and reliable backup solutions. He then looked at ongoing security practices including quarterly audits and continuously applying best practices. He focused on patch and system management with centralized patch management software that was applied to all servers and workstations.

Mr. Talvitie spoke on a more customer focused approach to security audits related to firewalls, password policies, computer and user accounts, identifying web facing services, and reviews of Office 365, AV, patching, and end of life systems. He noted the process for Microsoft 365 security monitoring with alert review, investigations as needed, and catching/addressing issues before they were reported by City staff. He shared that ETS had recently implemented a new security platform, AgileBlue, at no cost to the City which provided remote management software and increased security. He reviewed the security platform, AgileBlue, which provided:

- Security Operations Center (SOC): 24/7 security operations
- Security Orchestration, Automation, Response (SOAR): tied all systems together
- Security Information and Event Management (SIEM): collect and analyze logs

Marshall Talvitie noted that current coverage included firewalls, servers, Sophos AV, Office 365, and routers. He provided an overview of the benefits for the new security platform, AgileBlue, including:

- Real time identification & response to threats
- Protection against ransomware, phishing, viruses, and more
- Delivered detection, prioritization, and response (alerts with actionable outcomes)
- Provided peace of mind 24/7 coverage
- Level of protection recommended by NIST, CISA, and cyber insurance providers (monitored and proactive)

He summarized ETS provided a strong cybersecurity foundation along with quarterly audits, patching, and proactive monitoring. He concluded that AgileBlue added another layer with round the clock defense coupled with additional recommendations from the latest security audit.

Mayor Horrocks commented that the State of Utah had a similar program and asked if the City needed to implement this as well. Marshall Talvitie replied that AgileBlue was the same type of product and what ETS had chosen after research. He recommended only using one type of product at a time.

Mayor Horrocks spoke on a scenario with hacked email and what could happen. Marshall Talvitie responded that with the implemented security measures hacked emails would be stopped before they were sent. He shared how the system would detect malicious emails for ETS to review.

Ken Leetham mentioned phishing emails and if the new program would catch these. Marshall Talvitie said if there was a suspicious link that the program would catch those. He also mentioned the importance of staff training on suspicious emails.

Jacob Johnson commented that they could perform a comparative analysis with AgileBlue to the State's security program to see if it was complimentary or duplicative. He said humans were the weakest link in security which meant training was essential.

Ken Leetham added that the City had been invited to a meeting with the State through the Utah Cyber Center and would involve ETS in that meeting.

Mayor Horrocks mentioned having a good backup in place and the effects of Trojan Horse malware. Jacob Johnson replied that backups were set to occur several times per day and were also replicated and encrypted before being sent to data centers. He explained that there were daily, quarterly, and annual backups which were saved.

Councilmember Baskin asked about backups to the cloud. Jacob Johnson explained that the cloud was actually another computer or leased server at a data center. He said ETS had two data centers where the backups were stored. He explained the security and how difficult it would be to access data from those data centers.

Councilmember Jackson asked if any ETS' clients had experienced an attack. She asked about the City's weaknesses or liabilities. She also mentioned the City's water system and any risks. Jacob Johnson replied that the City had been proactive and had fewer digital debt or issues than some of their newer clients. He said that future investment strategies and specific system information should occur in a private meeting due to security.

Jacob Johnson spoke on multifactor authentication (MFA) and ways to prove identity including tokens or credentials which helped to improve security. He said it was worth the inconvenience to utilize these measures.

Councilmember Baskin mentioned the switch from .org to .gov for emails and how that had impacted her access. She asked if there was an option for remote access and assistance. Jacob

Johnson commented that he would be happy to setup trainings for the Council or staff. He said the .gov domain was per the federal government.

Ken Leetham said that assistance was part of the contract and that the Council and staff could submit a help ticket to ETS for remote assistance to those devices that were on the network.

Jacob Johnson recommended that ETS could provide direct support on any City owned device whether they were at City Hall, home, or traveling.

Councilmember Clayton thanked ETS for their support and was appreciative of their expertise. Jacob Johnson shared that ETS was headquartered in Layton and could always send support to City Hall as well. He said technology should not be an obstruction.

Councilmember Baskin asked about bonding and limits. Jacob Jensen replied that they had liability insurance for \$15 million and were licensed and bonded as a public works contractor in Utah and Idaho with an unlimited bond rating for public works contracts.

2. ADJOURN

Mayor Horrocks adjourned the meeting at 6:54 p.m. to begin the regular session.

CITY OF NORTH SALT LAKE
CITY COUNCIL MEETING-REGULAR SESSION
CITY HALL-10 EAST CENTER STREET, NORTH SALT LAKE
OCTOBER 7, 2025

FINAL

Mayor Horrocks welcomed those present at 7:13 p.m. Alisa Van Langeveld provided a thought and led those present in the Pledge of Allegiance.

PRESENT: Mayor Brian Horrocks
Councilmember Lisa Watts Baskin
Councilmember Tammy Clayton
Councilmember Suzette Jackson
Councilmember Alisa Van Langeveld

EXCUSED: Councilmember Ted Knowlton

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1. PRESENTATION TO THE CITY OF NORTH SALT LAKE ELECTED OFFICIALS BY JUSTSERVE REPRESENTATIVES

Shannon Wright, JustServe, reported on the countless acts of service that City residents had performed. She presented the City with the JustServe City award and invited the Council and those affiliated to come forward to accept the award.

Bill Price introduced the global director of JustServe and his daughter. He said JustServe started as an initiative at a California High School approximately 14 years ago.

Heath Bradley, shared that JustServe was in 17 countries and affiliated with over 19,000 organizations. He shared that the program has grown across the United States and multiple countries with over one million users. He spoke on the connection that occurred with both the volunteers and those who received the service.

Brooklyn Bradley, President of the JustServe club at Woods Cross High School, shared that she was excited to have more service projects in the City. She spoke on being able to serve the City and residents through a variety of service projects.

Councilmember Van Langeveld asked if there was staff that added projects to the JustServe website. Ken Leetham replied that there were several staff members that could add City projects and that the City had been actively using the JustServe tool to advertise many service projects.

2. CITIZEN COMMENT

Angie Keaton, resident, commented that she had created the group Save Legacy Parkway in 2019 when the truck ban and lower speed limits had expired. She spoke on the Legacy Highway draft EIS and protecting the Legacy Scenic Byway. She mentioned the sound walls would be built in 2026 if approved by ballot and felt this was out of line with the State's scenic byways program. She advocated that the expansion of Legacy should not occur until FrontRunner had expanded service with 15 minute service, 10 extra trains with Wi-Fi, and free ridership during construction of I-15. She said if there was no way to change the trajectory of the Legacy project then it would be important to look at the proposal for the sound walls and how they should not extend through the city parks (Legacy in NSL and Mountain View in Woods Cross).

Councilmember Van Langeveld spoke on the impact of having a sound wall at Legacy Park and that it would not be beneficial for residents.

Councilmember Baskin shared two letters to be included in the record from Utahns for Better Transportation (Roger Borgenicht) and Friends of Great Salt Lake (Lynn de Freitas). She shared excerpts from the letters including "our objections are two-fold, adding a third lane on Legacy would turn Legacy Parkway into a six lane highway. With severe impacts on the surrounding area, homes, parks, schools, and nature preserve. And double tracking of the FrontRunner is a golden opportunity to introduce a frequent reliable transit option as a preferred alternative for travel during and after I-15 construction." She spoke on how this would affect the Legacy Highway, the preserve, and the wetlands.

3. COUNCIL REPORTS

Councilmember Jackson reported on the Utah League of Cities and Towns conference and thanked staff for facilitating continuing education opportunities.

Councilmember Baskin reported on the upcoming Senior Lunch Bunch and Golf Course meetings. She noted that the Eaglewood Golf Course was doing very well and she would provide an update at the next Council meeting. She thanked those who were candidates in the municipal election.

Councilmember Van Langeveld reported on Utah League of Cities and Towns conference and the idea of a creating a city academy or program where citizens could learn about the City. She said this could be a night to provide information on public works, planning, and finance training for residents. She also mentioned the Legislative redistricting and that the proposed district would split the City in half.

Councilmember Van Langeveld spoke on the districting for the schools for Foxboro and the disadvantages including the need to bus, the distance, and difficulty with tutoring or extracurriculars. She requested a future work session item to address this issue. She also mentioned some concerns with the bus route to Foxboro from the junior high which did not provide adequate bus services for some students living in the RV Park on Recreation Way on the south side of I-215. She indicated the current bus stop was not a safe place for students to travel to and hoped the bus could pick up at the roundabout at the entrance of the RV Park. She asked that the City's Safety Committee review potentially painting or signage to indicate no parking in the roundabout, in an effort to mitigate the school bus pickup issue at that location.

Councilmember Van Langeveld asked if the City Council could discuss painting a section of Redwood Road to the fire station on 1100 North to ensure no parking.

Councilmember Jackson asked if residents or businesses in the area had any objections. Councilmember Van Langeveld responded there were no businesses and it was a brand-new residential development.

Councilmember Baskin noted that as this discussion was not an agenda item that the City Council could not act or vote on action at this time. She spoke on previous discussions on red curbs and enforcement issues. She said this should be examined more thoroughly.

Councilmember Van Langeveld clarified that the Safety Committee had already reviewed this and requested feedback from the City Council. Mayor Horrocks suggested that this could be an agenda item for the next Council meeting.

Councilmember Clayton asked about the impacts to fire trucks. Councilmember Van Langeveld replied that the center landscaping in the roundabout had trees which were growing out into the road space which would hit the fire truck when it passed by. She mentioned that the Fire District would have to speak on whether street parking at the roundabout had been an issue for the fire trucks as well.

Councilmember Clayton reported on the Events Committee and noted that the Halloween 5K Zombie Chase would be held on October 25th at Tunnel Springs Park. She also highlighted the Frontage Road cleanup by the Youth City Council (YCC).

4. CITY ATTORNEY'S REPORT

Todd Godfrey had nothing to report.

5. MAYOR'S REPORT

Mayor Horrocks reported on the second rainiest day in the history of the State during the past 150 years. Ken Leetham mentioned that there was one incident with a UDOT facility during the recent rainfall but said there were no issues with City stormwater or detention facilities.

Mayor Horrocks mentioned an issue with the pond. He also spoke on the proposed homeless facility adjacent to the City and the work currently happening on the site. Ken Leetham commented that they were possibly performing soils testing at this time.

Councilmember Baskin asked if this would require an excavation permit from Salt Lake City for soils testing. Karyn Baxter replied that soils investigations or groundwater tables often did not require a permit as it was obtaining background information in order to do engineering to apply for a permit.

Mayor Horrocks spoke on a letter related to the 100 year anniversary of the PTA and an invitation for the City to recognize this milestone. He suggested the City Council could approve a resolution acknowledging this achievement.

6. CITY MANAGER'S REPORT

Ken Leetham reported on the League of Cities and Towns conference and the feeling of unity and collaboration between the municipalities. He said South Davis was a wonderful area and there was reason to be optimistic in light of the recent political atmosphere.

7. CONSIDERATION OF RESOLUTION 2025-49R: A RESOLUTION ADOPTING A CASH HANDLING POLICY

Stacey Steckler reported on the proposed cash handling policy which was reviewed and recommended by the Audit Committee. She reviewed the highlights of the policy including:

- Training and responsibilities (receiving, recording, and depositing funds)
- Definitions
- Collection procedures
- Storage & security (identify key controls and step by step department procedures)
- Reconciliation (deposits, monthly statements)
- Internal controls (segregation of duties)
- Suspicious activity
- Policy violations
- Internal audit program

Councilmember Baskin moved that the City Council approve Resolution 2025-49R: a resolution adopting a Cash Handling Policy. Councilmember Jackson seconded the motion. The motion was approved by Councilmembers Baskin, Clayton, Jackson, and Van Langeveld. Councilmember Knowlton was excused.

Ken Leetham recognized Stacey Steckler for her service as the City Treasurer and her efforts in creating the cash handling policy.

8. CONSIDERATION OF RESOLUTION 2025-48R: A RESOLUTION APPROVING A MASTER SERVICES AGREEMENT WITH ETS FOR IT SERVICES

Ken Leetham reported that ETS provided cyber security along with many other IT services. He said ETS and staff had put together a robust SCADA system for the City. He explained that this would be a two year contract with a base cost of \$80,000 per year. He said this cost would most likely be doubled due to assistance needs for servers, users, etc. He spoke on the need to be efficient and effective.

Councilmember Baskin asked if the contract had been reviewed by the City Attorney. Ken Leetham replied that it was a template agreement which was similar to the contract which the City had previously signed.

Todd Godfrey commented that he had reviewed the previous agreement but had not reviewed it in conjunction with tonight's meeting.

Councilmember Jackson thanked ETS for their presentation. She said as part of the Audit Committee the decision had been made to obtain a new firm to perform the City's annual financial audit. She spoke on concerns with utilizing the same company for some services and the benefit for retaining ETS long term related to continuity of systems and security along with updated technology.

Councilmember Van Langeveld moved that the City Council adopt Resolution 2025-48R: a resolution approving a Master Services Agreement with ETS for IT services. Councilmember Clayton seconded the motion.

Councilmember Van Langeveld asked if there were changes from the original contract. Ken Leetham clarified that there were changes to the exhibit with some cost increases but the overall agreement was the same.

The motion was approved by Councilmembers Clayton, Jackson, and Van Langeveld. Councilmember Baskin voted in opposition to the motion. Councilmember Knowlton was excused.

9. CONSIDERATION OF BID AWARD FOR DEMOLITION SERVICES AT HATCH PARK

Ken Leetham reviewed the bidding process for Hatch Park Phase 1 of construction including demolition, site grading, utility work at the cost of \$1-2 million. He said staff received many bids for demolition but only one bid for the remainder of construction. He noted that staff then separated demolition from construction and would like to award a contract for demolition only. Mr. Leetham shared that there were five bids with an estimated project cost of \$275,000. He requested that the Council allow staff to determine the bid award to the lowest responsible bidder and an expenditure of up to \$275,000.

Councilmember Van Langeveld asked when construction would begin after Council approved this item. She also asked if Hogan Construction was one of the bidders. Ken Leetham replied that

construction would begin within ten days. He said Hogan Construction was a higher bidder and would not receive the award.

Councilmember Jackson moved that the City Council authorize City staff to expend up to \$275,000 for demolition services in Hatch Park including the authority to determine which contractor has submitted the lowest responsible bid and the authority to award the demolition contract to the lowest responsible bidder. Councilmember Baskin seconded the motion. The motion was approved by Councilmembers Baskin, Clayton, Jackson, and Van Langeveld. Councilmember Knowlton was excused.

Ken Leetham reviewed the schedule for Phase 1 construction including bid awards (30 days), Council review of remainder of project, demolition, and preparation of large bid package for construction of park facilities beginning in 2026.

Councilmember Jackson asked how long the demolition process would take. Karyn Baxter replied that the demolition process would take 30 days.

Ken Leetham commented the goal was to have continuous work from demolition to construction until the park was completed. Karyn Baxter clarified that demolition would take 30 days followed by grading which would take 90 days and was weather dependent, early site utility storm drain work, and then park construction.

10. ANNOUNCEMENT OF THE MOSQUITO ABATEMENT DISTRICT-DAVIS PROPOSED TAX INCREASE

Mayor Horrocks clarified that this announcement was required by statute that governing bodies of the cities within the District should be made aware of any proposed increase in property tax rates. He specified that this would be a property tax increase related to construction projects at their Kaysville facility. He noted that the County population had doubled and necessitated updates to the facility. He said the public hearing related to this proposed tax increase would be held on December 11th.

Ken Leetham reported that the City Council was provided with the information related to the proposed tax increase in the agenda packet.

11. OVERVIEW OF DRAFT INTERLOCAL COOPERATION AGREEMENT WITH UTAH DEPARTMENT OF TRANSPORTATION (UDOT) FOR THE HIGHWAY 89 CORRIDOR

Sherrie Pace reported that staff had been working with UDOT on the proposed draft for the Highway 89 Corridor Agreement. She clarified that the draft established what Highway 89 from the southern to the northern border would look like. She said the draft would address everything from appearance, safety, transit stops, traffic calming, and right of way acquisition. She noted that the draft would include the following:

- Minimum street spacing
- Minimum driveway spacing
- Safety recommendations
 - Future pedestrian crossings
 - Lighting
 - Transit stops/landing pads
- Cross sections
- Right of way acquisition
- Traffic calming
 - Speed
 - Bulb-outs
 - Center medians
 - Signage
- Entry greenway (north)
- Future plans (conform to the agreement)

Sherrie Pace presented an exhibit related to traffic improvement recommendations with existing and future traffic signals, existing and future pedestrian crossings, future SLC Davis connector stations (UTA), and the future I-15 interchange location.

Mayor Horrocks asked about the potential to close Main Street. Sherrie Pace commented that this was one of the reasons for a proposed pedestrian crossing at that location.

Sherrie Pace shared exhibits of typical cross sections for:

- Greenway - Eagleridge to Eaglegate Drive (Exhibit D-1)
- Town Center - Eagleridge to 350 North (Exhibit D-2)
- Greenway - 350 North to 925 North (Exhibit D-3)

- Typical intersection (Exhibit D-4)
- Typical cross section raised median (Exhibit D-5)

Councilmember Jackson asked about the southern border in relation to Exhibit D-1 and what was considered the limit. Sherrie Pace replied that it would be Orchard Drive to the new interchange. She said this would change once Highway 89 was realigned to the other side of I-15.

Councilmember Jackson spoke on consistent greenery and trees on the east side and if UDOT had agreed to improve the area. Sherrie Pace responded that UDOT had agreed to improve back of curb on redevelopment including widening of right of way. She noted the City could pay for these improvements with RDA funds as well.

Councilmember Jackson asked about the raised median in response to Exhibit D-5 Sherrie Pace shared that the medians were a traffic calming device and added aesthetics to the town center area.

Councilmember Jackson asked if the medians would be short and sporadic or continuous. Karyn Baxter responded that the medians would be required based on traffic control and the purpose of the agreement was City control of when and where they would be placed and included beautification in certain areas. She explained that in some areas a left turn was not needed or even dangerous and would be a viable place to install a median without impacting traffic flow.

Sherrie Pace clarified that if the City specifies a plan for the center medians, then UDOT would have to provide those specifications for any reconstruction. She said there was no action required by the City Council at this time beyond feedback on the draft.

12. CONSIDERATION OF RESOLUTION 2025-50R: A RESOLUTION APPROVING AN AGREEMENT WITH UNION PACIFIC (UP) FOR THE INSTALLATION OF CROSSING ARMS AT THE RAILROAD CROSSING ON MAIN STREET

Karyn Baxter reported that this agreement was for railroad crossing arms on Main Street. She said all improvements on Union Pacific Railroad (UPRR) lines must be completed by UPRR crews. She explained that the Main Street crossing was located within the Woods Cross quiet zone and the existing railroad crossing was part of the larger quiet zone from Ogden to Salt Lake City. She continued that this quiet zone was suspended by the Federal Railroad Administration (FRA) in October 2024 due to two non-complaint crossings. She said these two crossings were located in the City and Salt Lake City which resulted in train horns at all crossings in the quiet zone. Ms. Baxter noted that a temporary waiver request to reinstate the quiet zone was granted in

March 2025 for a one year period. She shared that the waiver was subject to the requirement that work to bring the crossing into compliance must begin as soon as practicable.

Karyn Baxter continued that the work needed to bring the crossing into compliance included the installation of a flashing light signal with automatic gate and removal of the existing flasher signal mast that belongs to UPRR. She said UPRR would design and install all signal arms for their crossings but as the City owned the road it would be responsible for the work at a cost of \$151,586. She acknowledged that additional work would include relocating the existing gate and arm which would be done under a separate agreement. She shared that the City would also be completing additional improvements including curb and gutter as well as new medians.

Mayor Horrocks asked how this project would be funded. Karyn Baxter replied that the City had budgeted for this project as part of the Main Street grant project with three grants through federal funding and an additional grant through Davis County using third quarter local transportation funds. She noted that the existing budget included \$4.56 million in grant funding and a City match of \$1.83 million.

Councilmember Baskin moved that the City Council approve Resolution 2025-50R approving the Authorization for Crossing Improvements Agreement with Union Pacific Railroad. Councilmember Jackson seconded the motion. The motion was approved by Councilmembers Baskin, Clayton, Jackson, and Van Langeveld. Councilmember Knowlton was excused.

13. REPORT ON THE ACTION ITEM RELATED TO A REQUEST FOR A DOG PARK IN THE CENTRAL PART OF THE CITY

Sherrie Pace reported that this was in response to an action item for a possible dog park in the east part of the City. She mentioned that the City owned a 0.23 acre parcel at 141 South 350 East which was acquired as part of the Springhill Landslide remediation. She clarified that the property was purchased through a FEMA grant and due to restrictions could not include utilities or a sprinkler system. She continued that there were two adjacent properties which were not part of the FEMA grant or approval and could be used to create a low impact dog park.

Ms. Pace shared that these two lots could not be used for homes and were valued by the County Assessor at \$30,000 each. She presented a conceptual dog park design on the property including water fountain, gated areas, parking lot, and native vegetation area.

Councilmember Baskin was in favor of the proposed dog park and said this was idle land with vegetation which would be a good site. Councilmember Van Langeveld was in agreement.

Councilmember Jackson asked how this project would be funded. She asked if RDA funding could be utilized. Heidi Voordeckers replied that this project would be eligible for RAP Tax funds in 2027. She noted the project is not eligible for RDA funds since it is outside of the RDA project area.

Mayor Horrocks spoke on the valuation of this property. Sherrie Pace replied that the current property owners paid approximately \$300 a year in taxes. She spoke on previous code enforcement issues with the property including RV storage.

Sherrie Pace said staff would proceed with creating a more formal plan including cost estimates and property owner input.

14. CONSIDERATION OF CITY OF NORTH SALT LAKE PUBLIC COMMENT SUBMITTAL RELATED TO THE LEGACY HIGHWAY EIS PUBLIC COMMENT PERIOD

Sherrie Pace reported that UDOT recently announced a plan to expand Legacy Highway by adding a travel lane in each direction. She shared that UDOT was completing this project to add capacity to the highway for future growth and to assist with traffic diversion during I-15 reconstruction and expansion. She said UDOT was performing an Environmental Impact Study (EIS) as part of the process and would be providing a 30 day public comment period ending on October 10, 2025. She continued that staff was seeking feedback on what comments or concerns the City should submit to UDOT.

Ms. Pace provided existing and future traffic data per UDOT showing current (2024) and future conditions (2050). She then showed the environmental resources related to the expansion including potential impacts and the mitigation efforts including sound, water resources, ecosystem resources, floodplains, and construction impacts. She noted that the biggest impact would be noise and explained that the noise wall ballot would be sent to property owners adjacent to or who would benefit from the noise wall. She explained that in order for UDOT to approve the construction of a sound wall, 75% or more of ballots returned to UDOT must vote yes.

Sherrie Pace mentioned comments that the City could make to UDOT related to the noise wall at Legacy Park (aesthetic, view) and access from I-215 to Legacy Parkway.

Councilmember Jackson asked if Woods Cross had commented on the sound wall near their parks. Sherrie Pace replied that she was not aware of any comments. She said she was also in favor of the free FrontRunner passes suggested during the public comments.

Mayor Horrocks commented that the addition of the lanes on Legacy Parkway were inevitable and he was in favor of sharing the comments provided by resident Angie Keaton related to the project.

Councilmember Van Langeveld shared her thoughts including a sound wall break, free FrontRunner passes framed in a way of investing in multiple transit options, timeframe of the project (only current need as overflow for I-15 project), add an on-ramp for City access (City is impacted but receives no benefit), inclusion of HOV lane, speed restriction to help lessen sound, and a request for landscape funds for trail mitigation.

Councilmember Baskin spoke on the original presentation for Legacy Parkway and the promise of a slower traffic and greenery. She mentioned the changes that had occurred including allowing large trucks on the parkway.

Councilmember Jackson was also in favor of requesting beautification funds. Councilmember Clayton was in agreement and was in favor of the request for an additional on ramp.

15. REPORT ON THE REDWOOD ROAD CDA

Ken Leetham reported on the history of the Redwood Road CDA project which encompassed 585.34 acres. He said the four principal purposes of this CDA included stimulating private investment, infrastructure enhancement, expansion of the tax base, and job creation. He mentioned the Lee's Marketplace, Amazon, and industrial area developments and jobs. He shared that the project area currently generated \$1.6 million annually in tax increment revenue.

Mr. Leetham then reviewed potential projects related to infrastructure and aesthetics including:

- Addition of missing sidewalks on the east side of Redwood Road
- Addition of trees within the Redwood Road corridor
- Decorative street lighting on Center Street, Cutler Drive, Redwood Road, etc.
- City entry monumentation
- Grants or loans to partner with property owners to make enhancements (landscaping, building façade, improved fencing)
- Active transportation improvements and improved pedestrian friendly amenities
- Widening of Cutler Drive around the Legacy schools in order to improve traffic circulation in the area

He also mentioned projects related to economic development including:

- Working with property owners south of Center Street to attract commercial development (Kimball properties, east side owners, North Pointe Circle)
- Working with commercial brokers to attract desired commercial development such as hotel and restaurant land uses both around the I-215 interchange and other key locations including 1100 North, 900 North, 600 North, Center Street
- Completion of an area plan or master plan for key locations that could be used to understand future growth potential in the area

Mr. Leetham also mentioned other projects related to City facilities including a renovated Public Works facility, a police substation, or other public use such as a library or recreation center. He said this was a long term plan for improvements to the west side of the City.

Councilmember Jackson commented that she was originally against an expansion of the recreation center as the current rec center was in financial disarray but spoke on how they were improving. She mentioned the distance from the City to the rec center and lack of family activities within the City. She said that opening communication with the South Davis Recreation District now may guide their decision to building facilities in the City. She also mentioned that the existing rec center would provide a free City day for residents.

Councilmember Van Langeveld was in favor of a rec center or library in the City but felt Hatch Park would be chosen as a more likely location. She liked the idea of a police substation and other investment into this area. She suggested decorative street lighting, more trees, attractive building façades, City flags, a plaza with seating in the Lee's Market area, public art, and a permanent stage and pickleball courts at Legacy Park.

Councilmember Van Langeveld suggested no parking on Cutler Drive. Karyn Baxter responded that there was no parking allowed on the west side. She said there would also be no parking allowed on the east side during school hours.

Councilmember Van Langeveld asked if the primary concern was safety. Chief Black said it was a dual concern including traffic backup and risk of children in the street.

Ken Leetham mentioned one other use for the funds per previous discussion which was using revenues to partner with developers on hotels, restaurants, etc. and to create focused master plans for areas around the interchange.

Councilmember Jackson expressed interest in an aggressive and intentional marketing plan for restaurants and hotels near the new interchange. She spoke on focusing on bringing in specific businesses including through economic incentives. She also mentioned utilizing funds for assisting with homeownership such as a rate buydown program.

Ken Leetham said the City could plan to be more proactive in attracting land uses including paying for expert advice in this area and the Town Center.

16. REVIEW OF THE DRAFT 2025 STRATEGIC PLAN

Ken Leetham reviewed the draft 2025 Strategic Plan which included five priorities:

- 1) City identity, City motto, City marketing plan
- 2) Improve quality of US 89
- 3) Adoption of a housing strategy for use of RDA housing funds
- 4) City app
- 5) Completion of one beautification project annually (entrances/major corridors)

He provided a detailed breakdown for each of the five priorities with central ideas and next steps:

City Identity

Central ideas:

- City as a series of connected neighborhoods
- Resident education on governance and services
- Awareness and value of excellence in carrying out City duties

City Motto

Central ideas:

- Quick and clear-define purposes and values
- May include a name change
- Neighborhood cohesiveness, public gatherings and active place

City Marketing Plan

Central ideas:

- Plan that identifies strengths and advantages of the City
- A place for private capital investments
- A place of vitality where attractive centers are located

Mr. Leetham spoke on next steps related to the City identity, motto, and market plan with:

- A working group
- Documenting issues/propose strategies
- Surveys and public input
- Professional consultants
- Report findings/recommendations to the City Council by August 1, 2026

He then reviewed the second priority related to improving the quality of US 89:

Central ideas:

- Land use that supports the Town Center (2013 plan)
- High density residential
- Walkability (expanded trail and pathway connections)
- Hatch Park expansion-community center
- New mass transit connections

Central ideas:

- Aesthetics/reinvestment
- Improved roadway design
- Active transportation choices
- Improved landscaping, building facades
- New infill design

Next steps for improving the quality of US 89:

- Working group
- Evaluating the corridor
- Draft recommendations
- Complete by March 1, 2026 for budget

Mr. Leetham reviewed the third priority Housing Strategy with RDA funds:

Central objective:

- Adoption of an affordable housing strategy Citywide

Next steps for a housing strategy with RDA funds:

- Staff review of housing resources and needs, MIHP & Utah strategies
- Present findings by February 1, 2026

- Complete needed documents for budget adoption (FY2026)

Ken Leetham reviewed the fourth priority related to a City app:

Central objective:

- Creation of a useful, convenient technology for notifications, education, Q&A, traffic delays, City events

Next steps for a City app:

- Formation of a working group
- Public outreach, directed research by neighborhood, use feedback to guide
- Present findings by March 1, 2026 for inclusion in fiscal year 2026 budget

Mr. Leetham reviewed the fifth priority related to one annual beautification project:

Central objective:

- Consistent annual investment in projects to beautify entries, corridors, centers, and City owned property

Next steps for City beautification:

- City staff to prepare map of key areas for beautification
- Present findings by March 1, 2026 for inclusion in the FY26 budget
- City Council should adopt a policy guide or direction for City staff (multi year strategy)

Councilmember Jackson spoke on the use of AI to predict or assist with railroad scheduling or what system other cities with the National League of Cities utilize for railroads.

Ken Leetham reported on the Council retreat and other identified priorities which had been added to the action items list. He said many of these were long term and big impact priorities that would result in changes over time. He suggested that the City Council provide feedback on these items which could then be placed into a plan document with assigned staff and deadlines.

17. APPROVAL OF CITY COUNCIL MINUTES

The City Council minutes of September 16, 2025 were reviewed and approved.

Councilmember Van Langeveld requested a word change on line 191 from “*a majority*” to “*many*” in reference to the number of Liberty Fest attendees.

Councilmember Baskin provided several clarifications and requested the following revisions of the September 16, 2025 minutes:

- Line 314: after “her”, insert “law” and insert “represents” and delete “represented”
- Line 317: after “jurisdiction” insert “to take official action to oppose” and delete “this” and insert “the State’s and Salt Lake City’s shelter proposal” and after “her” insert “law” and after “firm” delete “would approach this by representing individuals” and insert “sees no direct conflict of interest and represents those individuals”
- Line 321: after “this” insert “accident resulted in a lawsuit against” and delete “included a lawsuit aimed at” and after “Salt Lake City” insert “.” and delete “in which a” and insert “She recommended that action be taken by the”
- Line 322: after “help” insert “prevent and”

Councilmember Jackson moved the City Council approve the minutes of September 16, 2025 with the amendments mentioned. Councilmember Clayton seconded the motion. The motion was approved by Councilmembers Baskin, Clayton, Jackson, and Van Langeveld. Councilmember Knowlton was excused.

18. DISCUSSION OF ACTION ITEMS

The action items list was reviewed. Completed items were removed from the list.

19. ADJOURN

Mayor Horrocks adjourned the meeting at 10:05 p.m.

The foregoing was approved by the City Council of the City of North Salt Lake on Tuesday October 21, 2025 by unanimous vote of all members present.


Brian J. Horrocks, Mayor


Wendy Page, City Recorder

